

Message Text

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TO SECSTATE WASHDC PRIORITY 3402

SECDEF WASHDC PRIORITY

INFO CINCLANT NORFOLK VA

USLOSACLANT NORFOLK VA

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

FPAGSA WASHDC

C O N F I D E N T I A L SECTION 01 OF 03 NATO 02699

E.O. 11652: GDS

TAGS: MPOL, NATO, AFIN, AORG

SUBJECT: WINTEX/CIMEX 79

REF: (A) USNATO 0927 DTG 181625Z FEB 77, (B) USNATO 1046

DTG 251838Z FEB 77, (C) STATE 043286 DTG 260148Z FEB 77,

(D) USNATO 1141 DTG 031058Z MAR 77, (E) USNATO 1567 DTG

190942Z MAR 77, (F) USNATO 2134 DTG 131548Z APR 77,

(G) USNATO 2290 DTG 201538Z APR 77

1. THERE FOLLOWS IN PARAGRAPHS 3, 4 AND 5 BELOW THE TEXT OF PO/77/69 AND ITS TWO ATTACHMENTS, WHICH ARE LETTERS FROM SACEUR AND THE CHAIRMAN OF THE MILITARY COMMITTEE TO SYG LUNS ON THE SUBJECT OF WINTEX/CIMEX 79.

2. WE WILL FORWARD OUR COMMENTS AND AVAILABLE INFORMATION ON POSITIONS BEING TAKEN BY OTHER DELEGATIONS BY SEPTTEL.

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3. BEGIN TEXT:

PO/77/69

29TH APRIL, 1977

TO: PERMANENT REPRESENTATIVES (DPC)

FROM: SECRETARY GENERAL

WINTEX/CIMEX 79

ATTACHED FOR YOUR INFORMATION AND CONSIDERATION ARE TWO LETTERS I RECEIVED RECENTLY ON THE WINTEX/CIMEX EXERCISE. I PLAN TO PUT THE SUBJECT MATTER OF THESE LETTERS ON THE AGENDA OF A FUTURE MEETING OF THE DPC.

(SIGNED) JOSEPH M.A.H. LUNS. END TEXT.

4. BEGIN TEXT:

12TH APRIL, 1977

TO: SECRETARY GENERAL

NORTH ATLANTIC TREATY ORGANIZATION

AUTOROUTE BRUSSELS/ZAVENTEM

B-1110 BRUSSELS, BELGIUM

SUBJECT: WINTEX/CIMEX 79

1. WE HAVE NOW REACHED THE POINT WHERE A DECISION IS NEEDED ON THE CONCEPT OF WINTEX 79, TO PERMIT ESSENTIAL PLANNING TO PROCEED WITHIN NATO AND NATIONAL STAFFS.
2. YOU WILL RECALL THAT DURING JUNE 1976 OUR STAFF PLANNERS MET TO DESIGN AN EXERCISE SPECIFICATION (EXSPEC) FOR WINTEX/CIMEX 79, A MAJOR AIM OF WHICH IS TO EXERCISE FULLY CIVIL/MILITARY LOGISTICAL AND REINFORCEMENT PROCEDURES. THE EXSPEC WAS PRESENTED TO THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC) IN JULY TO CONSIDER THE MATTER AND TO RAISE AGAIN THE SUBJECT AT THEIR NOVEMBER MEETING. IN OCTOBER, I WROTE TO YOU INVITING YOU TO ACCEPT SPONSORSHIP OF THIS VERY IMPORTANT PROJECT, AND TO ENSURE FULL CIVIL/MILITARY PARTICIPATION IN THE PLANNING AND EXECUTION OF THE EXERCISE. IN NOVEMBER, SCEPC GAVE THE PROJECT THEIR AGREEMENT IN PRINCIPLE, THUS SIGNIFYING CONFIDENTIAL

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NATIONAL SUPPORT THROUGH BOTH THEIR SCEPC REPRESENTATIVES AND (FROM THE ACE EXERCISE CONFERENCE EARLIER) THEIR MODS. IT HAS ALWAYS BEEN CLEARLY UNDERSTOOD BY ALL CONCERNED THROUGHOUT THESE CONSULTATIONS THAT THE INTENTION WAS TO AIM FOR A ONE-TIME-ONLY CIVIL/MILITARY EXERCISE, WITHOUT PREJUDGING THE CONCEPT TO BE FOLLOWED IN SUBSEQUENT EXERCISES.

3. BEFORE GOING FURTHER, I FEEL THAT IT IS IMPORTANT TO BRING TO MIND THE DIFFICULTIES WHICH WE WILL FACE SHOULD WE FAIL TO MEET THE PLANNED TARGET DATES IN THE LEAD-UP TO WINTEX/CIMEX 79. IN THE PAST IT HAS ALWAYS BEEN FOUND NECESSARY TO SET ASIDE TWO FULL YEARS FOR THE PLANNING OF A NORMAL WINTEX. NOW THAT WE ARE VENTURING INTO THE CIVIL/MILITARY FIELD IN FULL, WE FORESAW THE NEED LAST YEAR TO ALLOW FOR THIS TIME PERIOD, PLUS A HEALTHY EXTRA MARGIN. IT WAS FOR THIS REASON THAT OUR PLANNERS STARTED INITIAL STUDIES EARLY. DURING THEIR DELIBERATIONS, THEY ESTABLISHED TARGET DATES WHICH MUST BE MET TO ENSURE

TIMELY PRODUCTION OF THE OPERATION ORDER ON WHICH THE SUCCESS OF THIS MOST COMPLEX EXERCISE DEPENDS. THE FIRST OF THESE DATES OCCURS ON 25TH/26TH APRIL, WHICH BEGINS A SERIES OF MEETINGS CULMINATING IN THE IMPORTANT CENTRAL PLANNING TEAM MEETING IN LATE SEPTEMBER AND EARLY OCTOBER OF THIS YEAR. THE PLANNERS THEREFORE SHOULD KNOW BY 25TH APRIL WHETHER TO BEGIN PLANNING A CIVIL/MILITARY EXERCISE AS PROPOSED, OR A MILITARY WINTEX.

4. I AM AWARE THAT YOU HAVE PUT THE PROBLEM OF INSUFFI-

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CIENT PLANNING PERSONNEL IN THE INTERNATIONAL STAFF TO THE DPC FOR THEIR CONSIDERATION. I NOW UNDERSTAND THAT THE DPC TOOK YOUR SUBMISSION ON THEIR AGENDA ON FRIDAY, 18TH MARCH, BUT HAVE DELAYED AN ANSWER PENDING CONSIDERATION OF VARIOUS ALTERNATIVE EXERCISE OPTIONS. ONE OF THESE WOULD BE TO FOREGO HILEX 78 AND JOIN IT WITH WINTEX 79 IN A SINGLE COMBINATION EXERCISE. DESPITE THE DISADVANTAGE OF LOSING THE HILEX TRAINING VALUE IN 1978, I WOULD OFFER MY SUPPORT TO SUCH A PROPOSAL, AS I CAN SEE REAL VALUE FOR BOTH THE CIVIL AND MILITARY FIELDS OF NATO IN A COMBINATION EXERCISE. UNITY OF EFFORT BOTH IN PLANNING AND EXERCISING WOULD ASSIST US IN EVALUATING AND IMPROVING PLANS FOR THE RAPID REINFORCEMENT AND RESUPPLY OF EUROPE,

AND ALSO ALLEVIATE SOME OF OUR STAFFING AND FUNDING PROBLEMS. IN WINTEX 77 WE ONLY SCRATCHED THE SURFACE IN EXERCISING OUR REINFORCEMENT OPTIONS; WE NEED TO GO MUCH FURTHER IN 1979. ONLY IN A COMBINATION MILITARY/CIVIL EXERCISE CAN WE DO SO.

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5. WE URGENTLY NEED A FAVOURABLE DPC DECISION AND YOUR ACCEPTANCE OF SPONSORSHIP BEFORE MID-APRIL. ANY FURTHER DELAY RISKS SLIPPING THE WHOLE COMBINED EXERCISE PROJECT UNTIL 1981. THOUGH SOME HAVE SUGGESTED THIS ALTERNATIVE, I CONSIDER THIS TO BE FAR TOO LATE. I, THEREFORE, HOPE YOU WILL SET A HIGH PRIORITY ON RESOLVING THIS MATTER. IF THIS CAN ONLY BE ACHIEVED IN THE DPC BY JOINING HILEX 78 TO WINTEX/CIMEX 79, THEN I RECOMMEND WE PROCEED IN THAT MANNER.

(SIGNED) ALEXANDER M. HAIG, JR.
GENERAL, UNITED STATES ARMY
SUPREME ALLIED COMMANDER
END TEXT.

5. BEGIN TEXT:

14TH APRIL, 1977

CMC-89-77

DR. J.M.A.H. LUNS

SECRETARY GENERAL

NORTH ATLANTIC TREATY ORGANIZATION

REFERENCES:

(A) SACEUR LETTER, 11TH NOVEMBER, 1976

(B) CMC-81-77, 4TH APRIL, 1977

(C) SACEUR LETTER, 12TH APRIL, 1977

MR. SECRETARY GENERAL,

WINTEX/CIMEX 79

I HAVE SEEN SACEUR'S LETTER TO YOU ON THIS SUBJECT DATED 12TH APRIL, 1977. I AM, OF COURSE, IN TOUCH WITH THE DISCUSSIONS WHICH HAVE BEEN GOING ON SINCE LAST OCTOBER ON THIS SUBJECT AND WITH REFERENCE (A) AND SUPPORTING DOCUMENTS. I HAVE ADDITIONALLY BEEN BRIEFED BY MY DEPUTY
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ON WHAT WAS SAID AT THE PRIVATE MEETING CONDUCTED BY

AMBASSADOR PANSA ON YOUR BEHALF ON 12TH APRIL. I FEEL IT
ESSENTIAL THAT I SHOULD, BEFORE MY DEPARTURE, GIVE YOU
MY PERSONAL VIEWS ON THIS VERY IMPORTANT TOPIC.

THE FIRST THING TO SAY IS THAT TWO ISSUES WHICH ARE AND
SHOULD BE SEPARATE (ALTHOUGH INTERCONNECTED), ARE IN
DANGER OF BECOMING MUDDLED IN A WAY WHICH COULD PREVENT
AN EARLY AND SATISFACTORY RESULT OF BOTH. I REFER TO THE
SUBSTANCE OF THE THREE REFERENCES IN THE FIRST PLACE
WHICH ARE ABOUT TURNING THE CUSTOMARY WINTEX IN 1979 INTO
AN EXERCISE OF MUCH WIDER SCOPE, INVOLVING VITAL CIVIL
AGENCIES FOR WHICH SACEUR HAS SOUGHT - AND I HAVE STRONGLY
SUPPORTED - YOUR SPONSORSHIP. THIS IS THE KEY ISSUE.

THE SUBSIDIARY ISSUE WHICH IS IN DANGER OF CLOUDING THE
KEY ISSUE IS MANNER AND MODALITY, TIMING, DESIRABILITY
AND SO ON TO PLAY BY MEMBERS OF THE DPC IN THE WINTEX
SERIES OF EXERCISES. THERE IS ALSO A SUB-STRAND OF
DISCUSSION IN THIS GENERAL AREA ABOUT DPC PLAY IN THE
HILEX SERIES.

SO FAR AS THE KEY ISSUE OF WINTEX/CIMEX 79 IS CONCERNED
MY VIEWS REMAIN AS STATED, WHICH IS THAT AT THIS MOMENT
IN TIME IT IS ALMOST ESSENTIAL TO CARRY OUT SACEUR'S
PROPOSALS ORIGINALLY EXPRESSED IN HIS LETTER AT REFERENCE
A. WHICH SAID, SHORTLY, THAT IN 1979 BOTH THE CIVIL AND
MILITARY ELEMENTS OF THE ALLIANCE SHOULD BE INCORPORATED
IN A NATO-WIDE EXERCISE SO THAT A THOROUGH TEST CAN BE
GIVEN OF THE INTEGRATION OF REQUISITE AND MUTUALLY

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SUPPORTING FUNCTIONS. SACLANT, IN ADDITION TO MYSELF, HAS WARMLY SUPPORTED THE PROPOSALS. THERE CAN BE NO DOUBT I PRESUME THAT THE NATO MILITARY FORCE STRUCTURE CAN ONLY FUNCTION EFFECTIVELY BY, WITH, AND THROUGH THE INTEGRATED INVOLVEMENT AND SUPPORT OF THE CIVIL SECTOR. THE MILITARY HAS THE ORGANIZATION, ARMAMENTS AND TECHNICAL PROFICIENCY TO PERFORM ITS MISSION, BUT IT DOES AND MUST DEPEND ON ALL AGENCIES OF THE CIVIL SECTOR FOR ESSENTIAL REINFORCEMENT, REFURBISHMENT AND RESERVES TO MAINTAIN ITSELF. IT SEEMS TO ME IMPERATIVE THAT THE INTEGRATION OF THE CIVIL AND MILITARY SECTORS BE TESTED IN A PEACETIME ENVIRONMENT WHERE MISTAKES ARE CORRECTABLE. IN MY JUDGEMENT THIS DEMANDS THAT NATO HEADQUARTERS MUST PARTICIPATE ACTIVELY IN SUCH AN EXERCISE AT ALL LEVELS AT VARIOUS STAGES, INCLUDING THE HIGHEST LEVEL.

TIME HAS NOT PERMITTED ME TO DISCUSS REFERENCE C. WITH GENERAL HAIG, BUT I MUST SAY AT ONCE THAT I AM NOT HAPPY WITH HIS PROPOSAL THAT IF NO OTHER WAY CAN BE FOUND OF
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SPONSORING WINTEX/CIMEX 79 THEN WE SHOULD CONSIDER ABANDONING HILEX 78. EVERYBODY CONCERNED IN ALL THE HEADQUARTERS AND CAPITALS OF THE ALLIANCE NEED AS MANY EXERCISES AS POSSIBLE, AND TO CANCEL EVEN ONE ANNUAL EXERCISE WOULD TO MY MIND BE A RETROGRADE STEP WHICH WE WOULD UNDOUBTEDLY LIVE DEEPLY TO REGRET. I DO NOT BELIEVE THAT THE TRIVIAL DIFFICULTY OF PROVIDING A HANDFUL OF EXTRA PEOPLE CAN POSSIBLY BE INSOLUBLE IF IT IS LOOKED AT AGAINST THE BACKCLOTH OF THE INTRINSIC IMPORTANCE OF THE EXERCISE AND THE SCALE AND SCOPE OF THOSE WHO WILL IN ANY EVENT BE INVOLVED IN IT.

I URGE VERY STRONGLY THAT THE UNDOUBTEDLY AWKWARD PROBLEMS OF ACHIEVING REALISTIC PLAY BY THE DPC IN WINTEX TYPE EXERCISES SHOULD NOT BE ALLOWED TO INTERFERE WITH VERY EARLY CONSIDERATION OF THE MAIN ISSUE. I HAVE INDICATED IN MY LETTER TO YOU AT REFERENCE B. WAYS IN WHICH THESE CAN BE OVERCOME AND I HAVE NO DOUBT THAT THESE CAN BE TALKED OUT WITH AN APPROPRIATELY SATISFACTORY RESULT. MY DEPUTY, GENERAL COLLADAY, IS READY AT ANY TIME TO PUT FORWARD FURTHER CONSTRUCTIVE SUGGESTIONS AND TO TAKE PART IN SUCH DISCUSSIONS.

AS SACEUR HAS SAID IN REFERENCE C. HE NEEDS AN EARLY

DECISION AND A FAVOURABLE ONE ABOUT WINTEX/CIMEX 79.
MAY I RECOMMEND VERY STRONGLY THAT YOU SEEK URGENTLY TO
RESOLVE THIS ISSUE BEFORE IT IS TOO LATE.

(SIGNED) P.J. HILL-NORTON
ADMIRAL OF THE FLEET
END TEXT.BENNETT

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Message Attributes

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